MOFCOM Merger Workshop

Simplified Procedure The Bundeskartellamt Experience

Beijing, China, 7 June, 2011

Sabine Zigelski

Bundeskartellamt

Rapporteur



Bundeskartellamt

I. No Formalized Approach

German Act Against Restraints of Competition:

Art. 40 – Two phase proceedings

- Phase 1 deadline one month after notification => no competitive concerns => informal clearance letter, no decision
- Phase 2 deadline four month after notification, initiated if no clear results in phase 1 or competitive problems => always substantiated decision

I. No Formalized Approach

- Uniform notification requirements for <u>all</u> merger applications (Art. 39)- very lean
- Pre-notification contacts not required and not the rule
- ⇒ All applications are posted on the homepage
 - ⇒ Notifying parties names
 - ⇒ Affected markets
 - ⇒ Date of notification

II. Statistics

- Average 1.600 merger applications/year
- Average 95 % cleared in phase 1
- App. 60 case handlers dealing with all merger cases (and else...)
- Average of 27 merger cases/case handler/year

=> Very efficient and lean procedure!

Digression – Notification Requirements

- Names, company seat and business activity of parties to the merger
- Overall structure of notifying parties, i.e. affiliates names, seat and business activity
- Turnover (aggregated figure) in Germany, EU, World
- Market share data, if share exceeds 20 % on a market

- > Appraisal strictly on a case by case basis
 - case handlers specialize in industry sectors industry knowledge facilitates appraisal
- >Two different (informal) categories of phase 1 cases
 - "fast track" cases max. 1 2 working days
 - "normal" cases up to four weeks

Categories eligible for *"fast track*"

- Acquisition by investment funds without portfolio overlaps or up-/downstream relations
- Acquisitions without or with marginal overlaps/up-/downstream market contacts
- Change of control (joint to sole control)
- Change from previously (merger-)controlled minority shareholding to control
- No generalized market share "presumptions"

Methodology of "fast track"

8

- Quick check of plausibility of data given with the notification
- > Usually no additional market research
- Very short internal report focussing on formal applicability of the law – standard form – and brief explanation of non-existent competitive effects
- Decision by circulation procedure

- Methodology of "normal" Phase 1 procedure
 - Quick check of plausibility of data given with the notification
 - Request of additional information to notifying parties
 - Short and informal market investigation
 - Internal report covering formal applicability and in due detail – investigative results
 - Decision by circulation procedure

9

....check the plausibility?

Check inherent logic of notification

(do the figures add up; no affiliates on the target's market or up-/downstream; compatibility with past notifications...)

Internet search (media coverage, homepages)

Past cases

(data given/investigated in former cases in line with merger application and expected developments)

-request additional information by the parties?
- Standard questions:
 - turnover breakdown according to all hypothetical markets to be investigated (products and regions)
 - Names and contact persons (with contact details!) of the 5/10 most important competitors and customers
 - differentiated by hypothetical product and regional markets
 - hand in existing market studies/publications
- Not so standard but useful: Internal files on market/preparation of the merger

- ...do a short and informal market investigation?
- Internet research
- Phone calls, phone calls, phone calls...
 - to trade associations
 - vto major competitors
 - ✓to major customers
- Informal information requests
 - by letter very brief and comprehensive questions
 - √by e-mail
- (on site visits)

- ...efficiently lay down the results internally?
- Standard forms for final reports
- Check list for formal criteria
- Enclose all e-mails, reports on phone conversations etc.
- Internal report as comprehensive summary, referral to notes on phone conversations etc.
- Save the gathered overall market knowledge in an accessible form
 - ✓ folder for market studies
 - ✓ data base for important/useful contact persons
 - ✓ date base with links to product markets, legal problems, parties to the merger etc.

V. Results

Satisfied "Customers"

Optimized use of experience from former cases

Responsible use of external resources
Responsible use of internal resources
More time for the interesting cases!

Questions?

15

Thank you for your attention!

Sabine Zigelski

Bundeskartellamt

Bundeskartellamt

sabine.zigelski@bundeskartellamt.bund.de phone: 0049 228 9499 298